Mapping of existing normative frameworks and guidelines relevant to older people in conflict and disasters: Implications for policy and practice

Dr Supriya Akerkar, Senior Lecturer, Disaster Risk Reduction, Oxford Brookes University, Oxford; Email: sakerkar@brookes.ac.uk

Presented at the UN expert Group Meeting on 'Older Persons in Emergency Crisis: Policy Perspectives', 15th May, 2019, New York

Brief context analysis and objective of this paper:

Currently an estimated 13% of the people world over is above 60. It is also expected that 21% of the population will be above 60 by 2050 (Madrid International Plan, 2002). The gendered nature of ageing reveals that women tend to live longer than men and that older women than older men live alone. There are 83 men for every 100 women over the age of 60; there are only 59 men for every 100 women over the age of 80. Further, statistics from the Department of Economic and Social Affairs indicate that 80 per cent of men over 60 are married compared with only 48 per cent of older women (CEDAW, Recommendation no 27). This suggests that older women may be disproportionately larger group of the ageing population. Similarly 46% of these older persons have a disability (Madrid International plan, 2002). All this suggests that the older people are not a homogenous group and are diverse – and hence also have a great diversity of experience, knowledge and skills.

The objective of this paper is to map out the existing UN led normative frameworks and available guidelines developed by International development organisations and to reflect on their implications for policy and practice to further rights of older people in emergencies.

Methodology used:

Several existing UN led normative frameworks directly or indirectly engage with rights of older people in humanitarian responses. In order to understand their current approach to older people in emergencies, this paper has done a systematic mapping of the current UN initiated normative frameworks. It has analysed these existing normative frameworks and identified their normative principles, enablers/barriers and their suggested priority policy/practice interventions for to further the rights of older people in emergencies. Table 1 captures these issues.

Based on this mapping, the last column in the Table 1 includes our comments on their approaches and any gaps. Further, the last column also capture the main thematic interventions proposed by these UN frameworks. The UN frameworks considered for this analysis are:

1. Madrid International Plan, 2002

- 2. CEDAW recommendations on older women, 2010
- 3. Inter- American Treaty on human rights of older people
- 4. Global Compact on Refugees, 2018
- 5. Convention and protocol relating to status of refugees, 1951
- 6. Refugee Convention; OAU (Organisation for African Unity), 1969
- 7. Directive 2013/33/EU for refugees, 26th June 2013
- 8. Guiding principles on internal displacement, 2004
- 9. UN convention on rights of people with disabilities, 2006

The main thematic interventions suggested by these UN frameworks are then further systematically mapped with the currently available guidelines and best practices for inclusion of older people in emergencies. These available guidelines are prepared and promoted by different international development organisations and consortiums. This mapping is presented in Table 2.

The guidelines considered for this mapping exercise are:

- 1) ADCAP Humanitarian Inclusion Standards for Older People and People with Disabilities, 2018
- 2) ADCAP Good practice guide for inclusion of older people and people with disabilities (Akerkar and Bhardwaj, 2018)
- 3) UNHCR- Help Age Older people best practices, 2012
- 4) Help Age-IFRC shelter guidelines, 2011
- 5) Older people in Emergencies: considerations for action and policy development by David Hutton, WHO, 2008
- 6) Sphere Standards, 2018

Here we summarise some of the main findings, takeaways and observations arising out of Table 1 and 2

Summarising main findings, takeaways and observations from the mapping:

The mapping in Table 2 gives a good idea about UN frameworks thematic intervention areas and the available guidance on them. The mapping shows that there are three kinds of thematic intervention areas, namely 1) thematic intervention areas where detailed guidelines are available 2) thematic intervention

areas where some guidelines are available but more work is needed and 3) thematic intervention areas where there are hardly any guidelines and new knowledge needs to be developed.

- 1. On thematic intervention areas in relation to equal access to food, nutrition, shelter, health care, education, livelihoods, the guidelines have detailed guidance on how this could be achieved. In particular the guidelines are about how to overcome the barriers in accessing these different entitlements: through suitability and adaptations of food, health kits, wash and hygiene kits; age sensitive distribution mechanisms and accessible sites, consultations with older people availability of referral mechanisms, monitoring mechanisms involving older people, and additional resources
- 2. On thematic interventions on assessments that capture vulnerabilities and contributions of older people, disaggregation of data by sex, age, detailed guidance is available: Revise data collection tools to incorporate sex, age, and disability disaggregated data; Adapting sector specific assessments (food, nutrition, livelihoods, shelter, WASH, protection, health education) to collect data on capacities, and needs of older people; involving older people in these assessments, use of range of tools for such assessments: household questionnaires, participatory tools, focus group discussions to gain insight into diversity of needs and capacities; systematic identification of various barriers faced by the older people in assessment questions, as well as use of other available data sources; use of feedback systems to reflect on disaggregated data, developing standard operating procedure for inclusive assessments
- 3. On thematic intervention of involving older people in programme planning, detailed guidance is available: Use of community based mechanisms, such as Old people's associations, designing feedback and complaints system that can be accessed and understood by older people, engagements to challenge negative stereotype perceptions of older people and developing solutions to address them; Using contextually sensitive strategies to overcome social barriers; appointing older women and men in skilled roles such as trainers, auditors; supporting participation of older people in all sector activities, establishing older people's committees; adapting communication mechanisms to suit older people
- 4. On the thematic intervention of making relief workers aware about older people's needs detailed guidelines are available: developing training modules (Use ADCAP training resources), mentoring, and exposure events to build staff capacities implementing inclusive; promotion of messages and exposures to staff that promotes their understanding of barriers and understanding of older people as people with capabilities and skills
- 5. On the thematic intervention of designing national guidelines to assist older people in emergencies, detailed guidance includes: Review and revise existing strategic documents and humanitarian programming guidelines from older people's perspective; systematically review organisational policies, procedures and programmes and develop change plans to make them inclusive; develop standard operating procedures for inclusive human resources, staff recruitment and training
- 6. On thematic intervention on protecting older people against violence; some guidance exists, but there may be a need for a better understanding and strategizing for the same. Existing guidance includes: Adapting organisational risk strategies to address concerns of older people, systematic monitoring to ensure that older people are not at risk or harm; strengthening of case management and referrals, building awareness with staff,

- organisations and communities about the risk faced by older people and particularly those facing multiple discriminations due to intersections of factors of age, gender, disabilities.
- 7. On the thematic intervention of assisting older people to be economically self-sufficient in emergencies; some guidelines include, but there may be a need for a better understanding: ensuring non-discrimination of older people in livelihoods; providing livelihood opportunities to older people, consulting older people on their livelihood needs and involving them in livelihood programmes. Also making working environment accessible.
- 8. On the thematic intervention of recognising the potential of older people as leaders, some guidance exists, but there may be a need for better understanding and strategizing for the same. Existing guidance includes: supporting older people as speakers, moderators, encouraging older people to be on village committees, involving older people in assessments, trainings
- 9. On the thematic intervention of making infrastructure accessible, there is good guidance on some sectoral areas, but there may be case for understanding it better in other sectoral areas. Available guidance includes: Addressing environmental, physical barriers and designing facilities and distribution systems in ways that are accessible to all; designing and constructing accessible water, toilet, WASH, health facilities; involving older people in constructions of shelters, adapting shelters, and applying national or international accessibility standards
- 10. On the thematic intervention measures to assist older people in preparedness, reconstruction and prevention; there are good guidelines. Available guidance includes Integrating sex, age, disability inclusion analysis in the programme cycle, strengthening older people's leadership; building specific awareness about risks in and during evacuations, including abandonment; developing guidelines for safe evacuations, and adequate support in evacuation centres and refugee camps
- 11. On the thematic intervention of protection of inheritance of older women widowed in emergencies, there is no guidance. New knowledge needs to be developed.
- 12. On the thematic intervention on reception areas for refugees, their registration, hardly any guidance exists. New knowledge needs to be developed
- 13. On the thematic intervention on giving support to reintegrate older people in countries of origin or supporting host countries to welcome and meet older people, hardly any guidelines exists. New knowledge needs to be developed.
- 14. On the thematic intervention on need for additional resources, there is no guidance. New knowledge needs to be developed.
- 15. On the thematic intervention on detention of older refugees and their health concerns, no guidance is available. New knowledge needs to be <u>developed</u>.
- 16. On meeting adequate standards of living for older refugees in detention, no guidance is available. New knowledge needs to be developed.

The mapping also shows that the guidelines emphasise certain issues that are not currently reflected upon in the current thematic interventions suggested by the UN frameworks. These include:

17. Engagements with different barriers faced by older people: Information barriers, Institutional barriers, Organisational barriers, Attitudinal barriers; strategizing for mainstreaming inclusion in organisations; promoting awareness of rights and entitlements among older people, strategies for advocacy and visibility; learning and dissemination.

In addition to the above reflections, this group also needs to consider following questions: 1) In addition to those identified by this paper (Point number 17) are there any thematic intervention areas that are missing from these currently identified intervention areas by UN normative frameworks 2) Among all the thematic intervention areas, are there some interventions that ought to be prioritised over others? 3) Given that not all the intervention areas are reflected in all the UN Frameworks, how do we proceed to ensure that nation states actually think and implement on all these intervention areas?

Table 1: Mapping UN Normative Frameworks for their approach and the main thematic interventions

Evaluated Document	Normative Principles	Objectives	Barriers and Enablers	Priority Interventions for policy and practice that have implications for older people	Gaps /Comments and Key Themes
Madrid Plan	Eliminating age	Three priority	'older persons are	See Issue 8	In relation to
for Action	discriminations	Directions to	especially	1.To enable equal access by older persons to food, shelter	employment
	Recognition of	achieve:	vulnerable and	and medical care and other services during and after	opportunities in
	dignity of older	1 older	should be	natural disasters and other humanitarian emergencies:	general, the
	persons	persons and	identified as such		Madrid Plan
		development;	because they may	Give physical and mental rehabilitation services to the	calls for
		2.advancing	be isolated from	older people with disabilities	measures to
		health and	family and friends		correct the
		wellbeing	and less able to	Provide humanitarian assistance to older people in	damaging
		into old age;	find food and	situations of internal displacement	stereotyping of
		3.ensuring	shelter. They may		older people,
		enabling and	also be called upon	Inclusion of older people's contributions and vulnerabilities	particularly
		supportive	to assume primary	in needs assessment	those with
		environments.	care giving roles.		disabilities and
			Governments and	Relief workers are made aware about older people's health	older women.
			humanitarian relief	and other needs so that basic needs assistance is adapted	
			agencies should	to their requirements	This is an
			recognize that		important
			older persons can	Appropriate services are available, older people have	observation
			make a positive	physical access to them, are involved in their planning and	which could be
			contribution in	delivery.	brought in
			coping with		relation to
			emergencies in	Older refugees in newer backgrounds are supported to	barriers which
			promoting	develop new social networks in the new setting	affect older
			rehabilitation and		people's access
			reconstruction'	Targeting older refugees in programme planning and	to livelihoods

(See Issue 8 on	implementation	and cash
Emergencies)	Implementation	supports in
Lineigencies	Design national guidelines to assist older people in disaster	Emergencies.
	relief, preparedness plans and training of relief workers	
	relier, preparedness plans and training of relief workers	(See ADCAP
	Assist alder assessed to establish ties with friends and family	observations)
	Assist older people to establish ties with friends and family	V. Th
	to deal with post disaster stress.	Key Themes
	Put in mechanisms to ensure that older people are	Equal access to
	protected from financial frauds in emergency	food, shelter
		and health care
	Protect older people from physical, psychosocial, sexual	
	and financial exploitation in emergency	Needs
	and management	assessments
	2. To enable enhanced contributions of older people in	should include
	reconstruction of communities and rebuilding of social	contributions
	fabric:	and
		vulnerabilities of
	Include older persons in the provision of community relief	older people
	and rehabilitation programmes, including by identifying	older people
	and helping vulnerable older persons;	Older people are
	and helping vullerable older persons,	involved in
	Decognize the notential of older persons as leaders in the	
	Recognize the potential of older persons as leaders in the	programme
	family and community for education, communication and	planning and
	conflict resolution;	implementation
	Assist older persons to re-establish economic self-	Relief workers
	sufficiency through income generation	are made aware
	, 5 5 111	about older
		people's needs
		- 20 p. 0 3 11 0 0 0 3
		Design national
		guidelines to
		Paracillics to

					assist older people in emergencies
					Protect older people from violence and all forms of exploitation
					Assist older people in economic self sufficiency
					Recognise the potential of
					older people as leaders in
					different
					situations and in conflict
					resolutions
UN	Universal	Transformatio	1.	People who are vulnerable must be empowered.	Key Themes:
Sustainable	Declaration of	nal vision for		Those whose needs are reflected in the Agenda	
Development	Human Rights	the people of		include all children, youth, persons with disabilities	Disaggregation
Goals	international	this world.		(of whom more than 80 per cent live in poverty),	of data by sex,
	human rights	Achieving		people living with HIV/AIDS, older persons,	age disabilities
	treaties, the	sustainable		indigenous peoples, refugees and internally	and other
	Millennium	development		displaced persons and migrants. States resolve to	characteristics
	Declaration, The	goal targets by		take further effective measures and actions, in	A coossibility of
	Declaration on the Right to	2030		conformity with international law, to remove obstacles and constraints, strengthen support and	Accessibility of Infrastructure
	tile vigilt to			obstacles and constraints, strengthen support and	iiii asti ucture

	Development		meet the special needs of people living in areas affected by complex humanitarian emergencies 2. By 2030, end all forms of malnutrition, including achieving, by 2025, the internationally agreed targets on stunting and wasting in children under 5 years of age, and address the nutritional needs of adolescent girls, pregnant and lactating women and older persons (Goal 2.2) 3. By 2030, provide access to safe, affordable, accessible and sustainable transport systems for all, improving road safety, notably by expanding public transport, with special attention to the needs of those in vulnerable situations, women, children, persons with disabilities and older persons (Goal 11.2) 4. By 2030, provide universal access to safe, inclusive and accessible, green and public spaces, in particular for women and children, older persons and persons with disabilities (Goal 11.7) 5. By 2020, states are capacitated to collect data disaggregated by income, gender, age, race, ethnicity, migratory status, disability, geographic location and other key characteristics relevant in national contexts (Goal 17.18)	Meet nutritional needs of older people Remove barriers and meet special needs of older people in emergencies
INTER- AMERICAN	Promotion of the human rights and	to promote, protect and	1.Adopt measures to prevent, punish, and eradicate practices that contravene this Convention,	The various interventions
CONVENTION	fundamental	ensure the	2 Adopt affirmative measures and make such reasonable	call for
ON	freedoms of older	recognition	adjustments as may be necessary for the exercise of the	establishing of
PROTECTING	persons;	and the full	rights established in this Convention	mechanisms to
THE HUMAN	b) Recognizing	enjoyment	3. Adopt and strengthen such legislative, administrative,	protect the
RIGHTS OF	older persons	and exercise,	judicial, budgetary, and other measures as may be	rights of older
OLDER	role, and their	on an equal	necessary to give effect to and raise awareness of the	people. In
PERSONS	contribution to	basis, of all	rights	emergencies,

	development;	human rights	recognized in the present Convention	what sort of
Applied to	c) The dignity,	and	4. Adopt, to the full extent of their available resources to	mechanisms
Organization	independence,	fundamental	progressively achieve the social, cultural and economic	could be put in
of American	proactivity, and	freedoms of	rights	place?
States after	autonomy of	older	5 Promote public institutions specializing in the protection	'
the states	older persons;	persons, in	and promotion of the rights of older persons	Art 9 is
ratification of	d) Equality and	order to	6. Encourage participation of older people in drafting laws	specifically
the	non-	contribute to	and policies to implement this convention	about protecting
convention.	discrimination	their full	7. Promote gathering of information to design policies to	older people
Adopted on	e) Participation,	inclusion,	implement the convention.	against violence.
June 15, 2015	integration, and	integration,	8. Protection of rights by developing state policies, plans,	In Emergencies,
·	full and effective	and	and legislation on ageing and old age. States Parties shall	what sort of
	inclusion in	participation	develop specific approaches for older persons who are	mechanisms
	society;	in society	vulnerable and those who are victims of multiple	need to be put
	f) Well-being and		discrimination, including women, persons with disabilities	in place to
	care;		and other groups (Art 5)	protect older
	g) Physical,		9. States Parties shall adopt all measures necessary to	people at risk of
	economic, and		ensure older persons' effective enjoyment of the right of	multiple
	social security;		life (Art 6)	discriminations
	h) Self-fulfilment;		10. State Parties to this Convention recognize the right of	(gender,
	i) Gender equity		older persons to make decisions, to determine their life	disabilities,
	and equality, and		plans, to lead an autonomous and independent life and to	sexual
	the life course		be afforded access to mechanisms enabling them to	orientation)?
	approach;		exercise	
	j) Solidarity and		their right (Art 7)	Article 29 is
	the strengthening		11 States Parties shall adopt measures to enable older	specifically
	of family and		persons to participate actively in their community by	about protecting
	community		creating and strengthen mechanisms for their participation	older people's
	protection;		and social inclusion, in intergenerational activities, access	rights in
	k) Proper		to community services on equal basis. (Art 8)	emergencies. It
	treatment and		12 Older persons have the right to a life without any kind	calls for
	preferential care;		of violence or mistreatment. State parties should adopt	adoption of
	I) Differentiated		legislative, administrative, and other measures to prevent,	assistance

treatment for investigate, punish, and eradicate acts of violence against specific to the needs of older enjoyment of older persons; Produce and disseminate information in their rights order to generate diagnostic assessments of possible people in m) Respect and situations of violence with a view to developing prevention preparedness, appreciation of policies; Promote the creation and strengthening of reconstruction cultural diversity; support services to address cases of violence; Train and and prevention. n) Effective sensitize government officials, social workers, and health care personnel responsible; Promote appropriate and **Key Themes in** iudicial effective complaint mechanisms for cases of violence; protection; relation to older Actively promote the elimination of all practices that o) Responsibility people and of the State and generate violence and affect dignity of older women (Art 9) emergencies 13 States Parties shall take all necessary measures of a participation of the family and legislative, administrative, judicial, or other nature to the community in prevent, investigate, punish and eradicate all forms of Undertake torture or cruel, inhuman, or degrading treatment or the specific active, full, and punishment of older persons (Art 10) measures and establish productive 14 States Parties undertake to prepare and enforce integration of appropriate and effective mechanisms to prevent abuse mechanisms to older persons and strengthen the capacity of older persons to fully ensure safety understand existing treatment options and their risks and and rights of into society older people in benefits (Art 11) 15. States Parties shall adopt measures toward developing conflict and a comprehensive care system (Art 12) emergencies 16. States Parties shall ensure that older persons enjoy the right to personal liberty and safety, and that in no instance adopt assistance shall age be used to justify the arbitrary denial or measures specific to the restriction of liberty. (Art 13) 17 Older persons have the right to freedom of expression needs of older and opinion, and access to information persons in on an equal basis (Art 14) preparedness, 18 Older persons have the right to freedom of movement, prevention, to choose their residence, and to hold a nationality on an reconstruction. equal basis (Art 15) and recovery

19 Older persons are entitled to privacy and intimacy, (Art	activities
16)	associated with
20 State Parties shall progressively promote, within	emergencies
available resources, the provision of income to ensure a	· ·
dignified life for older persons through social security	
systems and social protection mechanisms Art 17	
21 States Parties shall adopt measures to prevent labour	
discrimination against older persons.(Art 18, right to work)	
22. States Parties shall design and implement	
comprehensive-care oriented intersectoral public health	
policies (Art 19, right to health)	
23 Facilitate access for older persons to appropriate	
educational and training programs (Art 20, right to	
education)	
24 Older persons have the right to their cultural identity, to	
participate in the cultural and artistic life of the community	
(Art 21, right to culture)	
25 States Parties shall promote the development of	
recreational services and programs (Art 22)	
26 States Parties shall adopt all necessary measures to	
ensure the effective exercise of older persons' right to	
property (Art 23)	
27 States Parties shall ensure the right of older persons to	
decent and adequate housing and shall adopt policies to	
promote the right to housing and access to land,	
recognizing the needs of older persons and the priority of	
allocating to those in situations of vulnerability (Art 24)	
28 Older persons have the right to live in a healthy	
environment with access to basic public	
services. (Art 25)	
29 States Parties shall progressively adopt appropriate	
measures to ensure for older persons access, on an equal	
basis with others, to the physical environment, to	

transportation, to information and communications.
These measures, shall include identification and
elimination of obstacles and barriers to accessibility (Art
26)
30 States Parties shall ensure for older persons full and
effective enjoyment of their right to vote. (Art 27)
31 Strengthen older persons' associations to facilitate the
achievement of the rights enunciated in this Convention.
(Art 28)
32 States Parties shall adopt all necessary specific
measures to ensure the safety and rights of older persons
in situations of risk, including situations of armed conflict,
humanitarian emergencies, and disasters, in accordance
with the norms of international law, particularly
international human
rights law and international humanitarian law.
States Parties shall adopt assistance measures specific to
the needs of older persons in preparedness, prevention,
reconstruction, and recovery activities associated with
emergencies, disasters, and conflict situations.
States Parties shall foster the participation of interested
older persons in civil protection protocols in the event of
natural disasters. (Art 29)
33 States Parties shall take appropriate measures to
provide access by older persons to the support they may
require in exercising their legal capacity (Art 30)
34 States Parties shall ensure effective access to justice for
older persons on an equal basis with others, including
through the provision of procedural accommodations in all
legal and administrative proceedings at any stage (Art 31)
35 Adopt measures to achieve dissemination of, and to
progressively educate the whole of society about, this
Convention (Art 32)
Convention (Art 32)

CEDAW Recommendat ion No 27 on older women and protection of	Elimination of All Forms of Discrimination against Women	Outlines the content of the obligations assumed by States from the	Age is one of the grounds on which women suffer multiple forms of discrimination.	Need for statistical data disaggregated by age and sex as a way to better assess the situation of older women. Ensure that older women participate fully and effectively in the political, social, economic, cultural, civil and any other field in their societies	Most of the actions given are in response to the barriers identified.
their human rights	Protection of older women's human rights. Madrid International Plan of Action	perspective of older women	Many older women face neglect as they are considered no longer active in their productive	legal provisions, policies and interventions for women do not discriminate against older women. ensure that legislation prohibits discrimination on the grounds of age and sex.	The actions can be applied in ordinary or emergency contexts.
			and reproductive roles and are seen as a burden to their families.	should provide older women with information on their rights and how to access legal services facilitate the participation of older women in decision-making	Key Themes Older women and Emergencies
			Gender stereotyping and traditional and customary practices can have harmful impacts on	have an obligation to eliminate negative stereotyping and modify social and cultural patterns of conduct that are prejudicial and harmful to older women recognize and prohibit violence against older women, including those with disabilities.	Disaggregation of data by sex and age Pay attention to violence and its
			all areas of the lives of older women, in particular older women with	should pay special attention to the violence suffered by older women in times of armed conflict, the impact of armed conflicts on their lives, and the contribution that	impact on older women.
			disabilities. Older women are often discriminated	older women can make to the peaceful settlement of conflicts as well as to reconstruction processes. ensure equality of opportunity in the field of education for	Pay attention to the contribution of older women in peaceful
			against through lack of opportunity	women of all ages and to ensure that older women have access to adult education and lifelong learning	settlements and reconstruction

		T
to participate in	opportunities	
political and		Emergency
decision-making	facilitate the participation of older women in paid work	related relief
processes.	without facing any discrimination based on their age and	legislations and
		policies do not
	sex.	discriminate
Older women with	Health policies must also ensure that health care provided	against older
refugee/stateless	to older women, including those with disabilities	women in
status/internally	,	accessing work,
displaced often		cash, health
face discrimination,	adopt special programmes tailored to address the physical,	care, housing
abuse and neglect	mental, emotional, and health needs of older women	and other
and may suffer	remove any barriers based on age and sex to access	entitlements
from post-	agricultural credit and loans	entitiements
•	agricultural create and louris	
		That older
syndrome.	ensure access of older women to adequate housing that	women
Employers often	meet their specific needs and remove architectural and	widowed in
regard older	other barriers hindering the mobility of older persons	emergencies are
women as a non		protected in
profitable		inheritance.
investment for	should ensure the protection of older women with	
education and	refugee/stateless status or internally displaced through the	
vocational training.	adoption of gender- and age-sensitive appropriate laws	
J	and policies.	
Older women also	·	
face gender-based	repeal all legislation that discriminates against older	
discrimination in	widows in respect of property and inheritance and protect	
employment,	them from land grabbing	
wages and micro	upon death of a polygamous husband, his estate is shared	
credit.		
	among the wives and their respective children on a basis of	
	equality.	
Information on		
ormation on		

UN Convention (1951) and protocol (1967) for Refugees	non- discrimination, non-penalization and non- refoulement. to be applied without discrimination as to race, religion or country of origin.	sexual health, HIV and AIDS is rarely provided in a form that is acceptable, accessible and appropriate for older women. Older women are particularly vulnerable to exploitation and abuse, including economic abuse	Lays down basic minimum standards for the treatment of refugees, without prejudice to States granting more favourable treatment. Such rights include access to the courts, to primary education, to work, and the provision for documentation, including a refugee travel document in passport form.	Nothing specific in relation to older people. Although legally binding if ratified, the problem is that many countries ratify it with exceptions.
OAU Refugee Convention Adopted on sept 1969 by Organisation of African Unity (now	Non Discrimination. To be applied without discrimination as to race, religion,		Member States shall issue to refugees lawfully staying in their territories travel documents in accordance with the United Nations Convention relating to the Status of Refugees	Nothing specific for older refugees

African Union) nationality membersh particular group or political or	ip of a ocial		
UN Global Compact on Refugees (2018) Endorses principles underlying Human Rig laws, Internation Humanitar laws, Geneva Conventio Humanitar principles humanity, neutrality, impartialit independe	pressures on host countries; (ii) enhance refugee self-reliance; (iii) expand access to third country solutions; and (iv) support conditions in countries of origin for return in safety and dignity	-Humanitarian assistance: States and humanitarian actors will work to ensure timely, adequate and needs-driven humanitarian assistance, both for the emergency response and protracted situations The programme of action is underpinned by a strong partnership and participatory approach, involving refugees and host communities, as well as age, gender, and diversity (see 13) International partnerships will be pursued to increase access to sporting and cultural facilities and activities in refugee-hosting areas, given its wellbeing to older people (No 44). -Support evidence-based responses, States and relevant stakeholders will, as appropriate, promote the development of harmonized or interoperable standards for the collection, analysis, and sharing of age, gender, disability, and diversity disaggregated data on refugees and returnees. (No 46) The measures in areas of need of support will take into account, meaningfully engage and seek input from those with diverse needs and potential vulnerabilities, including girls and women; children, adolescents and youth; persons belonging to minorities; survivors of sexual and gender-	Although people with disabilities are mentioned, one does not see age, gender and disabilities being treated as an intersectional issue with some refugees facing overlapping discriminations. Capacities of the older people not taken into account — particularly the roles that older people as hosts and refugees can also play in enabling local integration. The current emphasis on

based violence, sexual exploitation and abuse, or	cash based
trafficking in persons; older persons; and persons with	support must
disabilities. (No 51)	ensure that
	older people are
- Reception and admission	provided equal
strengthen national capacities for reception, including for	opportunities
the establishment of reception and transit areas sensitive	for cash based
to age, gender, disability, and other specific needs (through	assistance.
"safe spaces" where appropriate), as well as to provide	
basic humanitarian assistance and essential services in	
reception areas (No 54)	Key Themes
Registration and identification of refugees is key for people	Access to
concerned, as well as for States to know who has arrived,	sporting and
and facilitates access to basic assistance and protection,	cultural facilities
including for those with specific needs. This will include	and activities in
support for digitalization, biometrics and other relevant	refugee-hosting
technology, as well as the collection, use and sharing of	areas,
quality registration data, disaggregated by age, gender,	
disability, and diversity, in line with relevant data	Sex, age,
protection and privacy principles. (No 58)	disability
	disaggregated
Specific Needs	data about
The capacity to address specific needs is a particular	registration of
challenge, requiring additional resources and targeted	refugees
assistance. Persons with specific needs include: children,	
including those who are unaccompanied or separated;	Meaningfully
women at risk; survivors of torture, trauma, trafficking in	engage and
persons, sexual and gender-based violence, sexual	involve diverse
exploitation and abuse or harmful practices; those with	vulnerable
medical needs; persons with disabilities; those who are	people including
illiterate; adolescents and youth; and older persons (No 59)	older people in
(A/RES/46/91)	support

	measures
Jobs and livelihoods	
States and stakeholders will contribute resources and	Reception areas:
expertise to promote economic opportunities, decent	Provide 'safe
work, job creation and entrepreneurship programmes for	places' to
host community members and refugees, including women,	receive
young adults, older persons and persons with disabilities.	assistance and
(No 70)	essential
	services
Health	
States and stakeholders will contribute resources and	Registration and
expertise to expand and enhance the quality of national	Identification:
health systems to facilitate access by refugees and host	Support in
communities, including women and girls; children,	identification of
adolescents and youth; older	older people
persons; those with chronic illnesses, including	through
tuberculosis and HIV; survivors of trafficking in persons,	biometrics and
torture, trauma or violence, including sexual and gender-	technology
based violence; and persons with disabilities. (No 72)	, J
	Older people's
Food security and Nutrition	specific needs
Resources and expertise to strengthen access to justice	will be
and the security and safety of women and girls, including	supported
to prevent and respond to all forms of violence, including	through
sexual exploitation and abuse, sexual- and gender-based	additional
violence and harmful practices, are called for; as is support	resources
to facilitate access to age-, disability- and gender	Resources and
responsive social and health care services, including	expertise will be
through recruitment and deployment of female health	contributed to
workers. (No 80)	facilitate access
States and stakeholders will contribute resources and	to livelihoods,
expertise to facilitate access by refugees and host	economic
communities to sufficient, safe and nutritious food, and	programmes,

			Support countries of origin upon their request with respect to social, political, economic and legal capacity to receive	Give support to
			and reintegrate returnees, notably women, youth, children, older persons and persons with disabilities. (No 89)	countries of origin to reintegrate returned older people
			Local integration is a dynamic and two-way process, which requires efforts by all parties, including a preparedness on the part of refugees to adapt to the host society, and a corresponding readiness on the part of host communities and public institutions to welcome refugees and to meet the needs of a diverse population (No 98)	Support host communities and institutions to welcome and meet needs of older people
2013/33/EU with prin EUROPEAN best the AND OF THE COUNCIL of 26 June 2013	I compliance the the nciples of the st interests of the child and of nily unity, in cordance with the Charter of ndamental this of the	Laying Standards for the reception of applicants that will suffice to ensure them a dignified standard of living and comparable living	The reception of persons with special reception needs should be a primary concern for national authorities in order to ensure that such reception is specifically designed to meet their special reception needs. (No 14) 'applicant with special reception needs': means a vulnerable person, in accordance with Article 21, who is in need of special guarantees in order to benefit from the rights and comply with the obligations provided for in this Directive.EN 29.6.2013 Official Journal of the European Union L 180/99 (Art 2k)	Older people's rights can be deemed to be considered mainly as a part of standards as applied for 'vulnerable people' with special reception needs. Article 21 of the

the reception	Nations	conditions in	Detention of vulnerable persons and of applicants with	directives
of applicants	Convention on	all Member	special reception needs	includes older
for	the Rights of the	States should	The health, including mental health, of applicants in	people in its
international	Child and the	be laid down.	detention who are vulnerable persons shall be of primary	definition of
protection	European Convention for		concern to national authorities.	vulnerable people.
	the Protection of Human Rights and Fundamental		Note: All the guidance on this clause is primarily in relation to Minors.	However there no specific
	Freedoms respectively.		Article 17	guidance on what this may
	respectively.		General rules on material reception conditions and health care Member States shall ensure that material reception conditions provide an adequate standard of living for applicants, which guarantees their subsistence and protects their physical and mental health.	means for older people in particular for different clauses.
			Member States shall ensure that that standard of living is met in the specific situation of vulnerable persons, in accordance with Article 21, as well as in relation to the situation of persons who are in detention. Article 18	Hence based on the above Key themes are: Addressing special reception needs
			Member States shall take into consideration gender and age-specific concerns and the situation of vulnerable	of older people
			persons in relation to applicants within the premises and accommodation centres	Detention of older people: Health and
			Member States shall take appropriate measures to prevent assault and gender-based violence, including sexual assault and harassment, within the premises and accommodation	mental health should be the addressed as primary concern

		centres Article 19 Health care Member States shall provide necessary medical or other assistance to applicants who have special reception needs	Adequate standard of living should be met for older persons in
		including appropriate mental health care where needed. PROVISIONS FOR VULNERABLE PERSONS Article 21 General principle	Accommodation centres should take into account gender
		Member States shall take into account the specific situation of vulnerable persons such as minors, unaccompanied minors, disabled people, elderly people, pregnant women, single parents with minor children, victims of human trafficking, persons with serious illnesses persons with mental disorders and persons who have been subjected to torture, rape or other serious forms of psychological, physical or sexual violence, such as victims of female genital mutilation, in the national law implementing this Directive.	and age specific concerns. Appropriate Health and
UN Guiding Principles on Internal Displacement (internally displaced due to disasters, conflicts, both natural and human made	consistent with international human rights law and international humanitarian law.	Principle 4 Certain internally displaced persons, such as children, especially unaccompanied minors, expectant mothers, mothers with young children, female heads of household, persons with disabilities and elderly persons, shall be entitled to protection and assistance required by their condition and to treatment that takes into account their special needs. Principle 7 (Involuntary displacement)	Although no specific mention of older people in relation to support such as food, health, shelter etc, the use of principle 4 suggests that older people's

disasters)			The authorities undertaking such displacement shall	'special needs'
			ensure, to the greatest practicable extent that proper	should be taken
			accommodation is provided to the displaced persons that	into account.
			such displacements are effected in satisfactory conditions	
			of safety, nutrition, health and hygiene, and that member	Key Themes
			of the same family are not separated.	
				Older displaced
			Principle 18	people's special
			Without discrimination, competent authorities shall	needs will be
			provide internally displaced persons with and ensure safe	taken in to
			access to:	account in
			(a) essential food and potable water; (b) basic shelter and	providing
			housing; (c) appropriate clothing; and (d) essential medic	l assistance and
			services and sanitation.	protection.
			Special efforts should be made to ensure the full	
			participation of women in the planning and distribution of	
			these basic supplies.	
UN	a) Respect for	promote,	1. Provide those health services needed by persons with	Barriers and
Convention	inherent dignity,	protect and	disabilities including among them older people (Art 25)	accessibility
on the rights	individual	ensure		issues
of people with	autonomy	the full and	2. To ensure access to older persons with disabilities, to	experienced by
disability	(<i>b</i>) Non-	equal	social protection programmes and poverty reduction	people with
	discrimination;	enjoyment of	programmes (Art 28)	disabilities can
	(c) Full and	all human		be applied to
	effective	rights and	3. Article 11 States Parties shall take, in accordance wi	
	participation and	fundamental	their obligations under international law, includi	~
	inclusion in	freedoms by	international humanitarian law and international hum	''
	society;	all persons	rights law, all necessary measures to ensure the protection	
	(d) Respect for	with	and safety of persons with disabilities in situations of ris	
	difference and	disabilities,	including situations of armed conflict, humanitari	•
	diversity	and to	emergencies and the occurrence of natural disasters.	form of
	(e) Equality of	promote		disability.
	opportunity;	respect for		Based on article

(f) Accessibility;	their inherent	11, Key Themes:
(g) Equality	dignity.	
between men		Measures will be
and women		put in place to
		protect older
		people with
		disabilities as
		per international
		law.

Table 2: Mapping UN Normative Framework Themes with Guidelines for Older People

Key Themes from UN	ADCAP Humanitarian	ADCAP Good Practice	<u>Sphere</u>	UNHCR Help	Help Age -IFRC	Older people in
<u>frameworks</u>	Inclusion Standards, 2018	Guide, (Akerkar and	Standards,	Age Best	<u>shelter</u>	emergencies,
		<u>Bhardwaj, 2018)</u>	<u>2018</u>	Practices, 2012	guidelines,	WHO, Hutton,
					<u>2011</u>	<u>2008</u>
Equal access to food,	Address barriers that	Use disaggregated data on	Ensure older	Consult older		Identify and
shelter and health	affect participation and	sex, age and disability to	people have	people on their		include essential
care, education	access to services.	adapt programming	adequate	food needs,		medicines for
(Madrid Plan)	Strengthen factors that	interventions to address	and	including		older people in
	enable older people and	barriers.	appropriate	preferred foods		emergency kits.
Meet nutritional	people with disabilities to		food and	that they find		
needs of older people	participate and have	Embed sex, age and	nutritional	easy to chew		Develop disability
(UN SDG)	access to services	disability disaggregated	support.	and digest, their		aid packages with
	decess to services	data collection and analysis		ability to access		equipment such as
Emergency related	Include dedicated	across sectoral areas for	Adapt	distribution		eyeglasses and
relief legislations and	resources for accessibility	inclusive access to	general food	sites, and their		walking sticks
policies do not	in your budget. For	livelihoods, WASH and	ration to	capacity to carry		
discriminate against	physical accessibility,	education	needs of	food		Ensure that
older women in	consider budgeting at		older people	distributions		nutritional
accessing work, cash,	least an additional 0.5-1	Adopt a twin track		home		guidelines for food
health care, housing	per cent. For non-food	approach that mainstreams	Older people	Provide		distribution
and other	items and assistive	age and disability inclusion	are	transport or		suitable for older
entitlements	devices, consider	in all ongoing programmes,	supported in	other support to		people are
(CEDAW on older	budgeting at least an	along with targeted	construction	enable older		integrated
women)	additional 3-4 per cent	interventions to address	of their	people to take		into health
	additional of personal	barriers, using referral	shelter	their		/emergency
Resources and	Accessible communication	services if necessary		distributions		planning and
expertise will be	systems, such as			home.		response plans.
contributed to	community outreach	Involve older people in				
facilitate access to	workers, community	auditing of interventions		Hold		Implement
livelihoods, economic	tronkers, community			distributions at		outreach services

programmes,	councils or local radio are		locations that	and referral
protection from all	used to spread awareness		are physically	mechanisms to
forms of violence,	about programmes		accessible	identify and
food and nutrition,				ensure care for
and social protection	Referral mechanisms to		Consult older	hidden or stay-
systems.	services		people on their	behind older
(UN Global Compact			priority health	people.
on Refugees)	Adapt monitoring of		needs.	
	protection services, food,			
Older displaced	livelihoods, nutrition,		Make sure that	
people's special	shelter, health that are		health services	
needs will be taken in	specific to older people		respond to	
to account in			older	
providing assistance	Distribute water,		people's chronic	
and protection.	sanitation and hygiene,		health needs.	
(UN guidelines on	nutrition supplies so that			
displaced people)	older people and people			
	with disabilities can access			
	them safely.			
	Choose a distribution site			
	(for WASH, food,			
	nutrition, shelter, health			
	kits) that is not too far			
	from the crisis-affected			
	population; make it			
	accessible			
	decessione			
	Whenever possible,			
	prioritise older people and			
	people with disabilities in			
	queues for distribution,			
	or, if they prefer, organise			
	dedicated queues or			

distribution times for		
them;		
Provide seating, food,		
shade, safe drinking		
water, and toilets at		
distribution points		
Distribute supplies in a		
gender-sensitive way that		
protects people's dignity.		
For example, distribute		
intimate hygiene products		
such as sanitary towels		
and incontinence pads		
directly to the people who		
need them		
Consider specific		
adaptations or		
alternatives to standard		
supplies, such as smaller		
water containers that		
would be easier to carry		
Ask older people and		
people with disabilities		
about their eating habits,		
including what food they		
eat and what they use to		
prepare and eat it with;		
Design food rations that		
are small and light enough		
1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		

	to be carried easily, and packaging that is easy to open Provide food that helps older people and people with disabilities to increase their micronutrient intake, Visit institutions housing older people and people with disabilities, such as psychiatric hospitals and care homes, to assess how the health needs of residents are being addressed					
Needs assessments should include contributions and vulnerabilities of older people (Madrid Plan) Remove barriers and meet special needs of older people in emergencies (UN SDG)	Collect, analyse and report information relating to older people and people with disabilities in all humanitarian information management systems. Engage directly with older people and people with disabilities to identify and monitor their capacities and needs, and their	Revise data collection tools to incorporate sex, age and disability disaggregated data throughout humanitarian programmes. Deliver training on the use of data collection tools and collectively assess their effectiveness	Use sex, age, disability disaggregate d data Identify and address barriers faced by older people Identify	Introduce and apply data collection systems that: – disaggregate data by age and sex	Disaggregated data collection, FGDs, interviews with older men and women Ensure that isolated older people and those living alone are	Use disaggregated data to assess services by age and gender. Integrate older people's health needs into assessment tools Develop community-based
Disaggregation of data by sex, age	access to humanitarian assistance.	Use a range of tools for needs assessments, such as	barriers in access to		aware and participate in	tools using disaggregated data

disabilities and other		household questionnaires,	health care	selection	to identify
characteristics	In assessments, include	and participatory tools,	and address	processes	vulnerable older
(UN SDG)	questions that identify the	such as focus group	them	Work with	people.
(ON 3DG)	skills, capacities and	discussions, to gain insight	tiiciii	communities to	реоріс.
Disaggregation of	contributions that older	into the diversity of needs	Assess	address their	Include formats to
data by sex and age	people can make	and capacities	protection	risks and	identify chronic
(CEDAW on older	people call make	and capacities	needs of	vulnerabilities	health conditions,
women)	Adapt protection, WASH,	When appropriate, include	older people	Valliciabilities	disabilities and
Womeny	food security and	caregiver information in	older people		nutritional
Sex, age, disability	livelihoods, nutrition, ,	your data collection tools			needs.
disaggregated data	health, education	your data confection tools			needs.
about registration of	assessments to collect	Spread the message that			Develop
refugees	data on capacities and	inclusion does not need			procedures to
(UN Global Compact	needs of older people	specialist skills but is about			identify hidden
on Refugees)	needs of older people	addressing barriers to			and stay-behind
on norugeos,	Involve older people and	respond to a diversity of			older people.
	their organisations in	needs, which improves the			older people.
	assessments to	quality of humanitarian			Develop
	understand their	programmes.			standardized tools
	challenges and capacities,				to assess support
	their barriers and enablers	Use feedback systems			needs of older
		between different teams			persons, including
	Use this data to address	such as monitoring,			intergenerational
	the barriers	evaluation and learning,			and community
	Use following data	and humanitarian response			care options.
	sources for identification	to critically analyse and			Use established
	of older people	reflect on disaggregated			assessment tools
		data that has been			to identify and
	 censuses, ministry 	collected			locate frail and
	databases and databases				disabled older
	from organisations of	Develop Standard			people and
	people with disabilities	Operating Procedure for			those with chronic
	(DPOs) and older people's	inclusive proposal			diseases and

associations (OPA	s), development, needs			special medical
where they exist,	for assessment and monito	ring		conditions, as well
national population	n data; of programmes			as older caretakers
• situation a	analyses			of orphaned
or rapid needs	a.yses			children.
assessments				
disaggregated by s	sex, age			Ensure that
and disability for d	. •			assessments are
the affected popu				participatory and
• risks analy				target all elderly
data on barriers to				populations.
and participation,	, decess			
capacities and cop	uing .			Assessments
strategies;	6			should include
				information on
• needs				health conditions, social support
assessments,	aroune.			needs, caretaking
disaggregated by a for data on the ne	•			responsibilities
older people and i				and available
with disabilities;	beoble			means to meet
				basic living needs,
• consultati				including access to
older people (mer				food, and health
women) and peop	ile with			services,
different types of	man			treatment and
disability (women girls and boys); an				medicines.
• school reg				
and social protect				
programmes for d				
school enrolment,				
employment and s	social			

	benefits for older people and people with disabilities					
	Collect data on barriers and enablers, information that prevents older people from accessing services.					
	Collect barriers and enablers on accessing protection, WASH services, food security and livelihoods, nutrition, health and education.					
	In relation to food, think about barriers such as difficulty in chewing food.					
	Carry out accessibility audit to identify barriers to services					
	Consider organisational barriers: Assess the attitudes and skills of staff and volunteers as to the inclusion and participation of older people					
Older people are involved in	Strengthen factors that enable older people and	Engage older people and people with disabilities to	Involvement of older	Involve older people in	Adapt communication	Involve older people in

		_	T	T		,
programme planning	people with disabilities to	help challenge negative	people in	developing	style to suit	developing
and implementation	participate and have	stereotype perceptions and	planning,	intergeneration	older people	emergency
(Madrid Plan)	access to services. These	find solutions to barriers.	designing	al	Provide	management
	may include:	Develop solutions in	and	activities.	opportunities	activities to
Meaningfully engage	community-based	consultation with local	implementat		for older	increase their
and involve diverse	mechanisms, such as	communities to overcome	ion of all	Establish older	people to take	visibility and
vulnerable people	community support	barriers that impede	activities	people's	responsibilities	ensure their needs
including older	networks, community-	involvement of these	(WASH,	committees and	and to be	are taken into
people in support	based rehabilitation	groups.	Hygiene,	support	represented on	account
measures for	programmes, older		Toilets,	groups.	community	
refugees	people's associations	Engage older people and	Complaints		committees	Establish older
(UN global compact		people	mechanism)			people's
on refugees)	Design feedback and	with disabilities, and their			Ensure older	committees to
	complaints mechanisms	representative			people are	facilitate self-
	that can be understood	organisations in			engaged in	advocacy and
	and accessed by older	programming			complaints	communication
	people and people with				procedure and	with authorities
	disabilities.	Be open and willing to			monitoring	
	Ast on foodback and	work with and learn from			processes	
	Act on feedback and	older people and people				
	complaints from older	with disabilities and their				
	people and people with	representative				
	disabilities in a way that	organisations.				
	respects their safety,					
	dignity and rights	Use contextually sensitive				
	Make sure that inter-	strategies to overcome				
	agency coordination	entrenched social barriers				
	mechanisms are	and to involve older				
	representative of older	women and men and				
	people and people with	women and men with				
	disabilities, and are	disabilities.				
	accessible to them.					
	Routinely address the	Involve older women and				

			T		ľ	
	inclusion of older people	men, and women and men				
	and people with	with disabilities, in				
	disabilities in inter-agency	programmes. Appoint				
	coordination mechanisms	them to skilled roles, such				
		as training and auditing				
	Support the participation					
	of older people and	Collaborate with				
	people with disabilities in	organisations representing				
	WASH, food security and	older people and people				
	livelihoods, nutrition,	with disabilities, and				
	shelter, education	support them in their				
	assessments, monitoring	advocacy activities				
	and programming and					
	related decision-making					
Relief workers are	Staff and volunteers have	Include discussions on the	Pro	ovide		Develop education
made aware about	the appropriate skills and	effects of social stigma and	em	nergency		modules for health
older people's needs	attitudes to implement	negative attitudes towards	he	ealth providers		professionals on
(Madrid Plan)	inclusive humanitarian	older people and people	wi	th training		diseases common
	action	with disabilities in training	in	how to treat		among older
		programmes	olo	der patients		people, including
	Build the capacity of staff					HIV/AIDS.
	and volunteers by raising	Use training, mentoring				
	awareness of the rights of	and exposure events to				
	older people	build staff capacity on				
		inclusion				
	Implement inclusive					
	human resources policies.	Deliver training on the use				
		of data collection tools and				
	Build the capacities of	collectively assess their				
	staff and partners to make	effectiveness.				
	WASH services, facilities					
	and programmes, food	Strengthen the core				
	security and livelihoods	knowledge of humanitarian				

programme, nutrition	staff to ensure a basic
supplies, shelter, health,	understanding of inclusive
inclusive of needs and	programming and
capacities of older people	humanitarian inclusion
and people with	standards.
disabilities	
	Organise systematic
Provide training to mental	training and awareness-
health and psychosocial	raising on age and disability
support staff on the rights	inclusion for staff
of people with	
psychosocial disabilities	Impart inclusion knowledge
	and skills to staff through
	training, mentoring and
	learning by doing
	Build staff capacities on
	how to address the barriers
	faced by older people and
	people with disabilities
	affected by crisis. Train
	staff on communicating
	effectively with these
	groups.
	Expose staff and
	communities to the skills
	and knowledge of older
	people and people with
	disabilities
	Promote the message of
	equal rights and non-

	discrimination to staff and communities. Promote positive images of older people and people with disabilities as individuals who have capabilities and skills to counter negative perceptions	
Design national guidelines to assist older people in emergencies (Madrid Plan)	Review and revise existing strategic documents and humanitarian programming guidelines from older people's perspectives Systematically review organisational policies, procedures and programmes to develop change plans to make them inclusive.	Mainstream and integrate issues related to older people and emergencies into existing policies and guidelines
	Identify a focal point for inclusion and/or a working group to be responsible for monitoring progress on inclusion of older people Develop standard operating procedures for inclusive human resources	

		and staff recruitment, inductions, and training.		
Protect older people from violence and all forms of exploitation (Madrid Plan) Undertake specific measures and put in place specific mechanisms to ensure 'safety' and 'rights' of older people in conflict and emergencies	Find out what older people and people with disabilities can do to mitigate the risks they face in humanitarian crises. For example, recruit women with disabilities or older women to raise awareness of community gender-	Organisational risk strategies are adapted to address concerns of older people and people with disabilities		
(Inter American	based violence.			
Pay attention to violence and its impact on older women. (CEDAW on older women)	Systematically monitor humanitarian action to make sure that it is not exposing older people or people with disabilities to additional risks or harm Raise awareness of the risks of violence, abuse			
Measures will be put in place to protect older people with disabilities as per international law. (UN convention on rights of people with	and exploitation faced by older people and people with disabilities in emergencies Strengthen case management and referral			

disabilities)	mechanisms to ensure that older people protection needs are met Build awareness with staff, partner organisations, and communities about the risks faced by older people such as the increased risks where gender, age and disability intersect. older women with disabilities, who could be seen as "easy targets";			
Assist older people in economic self sufficiency (Madrid Plan)	Provide information about livelihoods opportunities in different formats and make working environments accessible, so that older people and people with disabilities can participate.	Ensure that older people are not discriminate d in livelihood support	Consult older people on their priority needs. Recognise older people's capacity and desire to be involved in livelihood activities. Involve older people in developing and implementing livelihood solutions	

Recognise the potential of older people as leaders in different situations and in conflict resolutions (Madrid Plan) Pay attention to the contribution of older women in peaceful settlements and reconstruction (CEDAW on older women)	Support older people as speakers, moderators and participants in coordination mechanisms, such as clusters and working groups; and Involve older people in organising assessments, training, or focus groups discussion	Recognising the mediation and leadership skills encourage older people to be on village committees Encourage older women to facilitate discussions where there are cultural barriers to participation of young women in public spaces			
Accessibility of Infrastructure (UN SDG) Refugee Accommodation centres should take into account gender and age specific concerns. (Directives of EU)	Address Environmental barriers Physical barriers. Design facilities and distribution systems in such a way that they are accessible to everyone, regardless of age or disability Design, construct and adapt accessible water supply and sanitation facilities Install ramps, handrails and markers such as tactile bands or string to mark out the pathway for		Consult older people on their priority needs. Involve older people in designing and building shelters. Incorporate age-friendly features into temporary shelters and latrines	Ensure culturally acceptable and age friendly layout and design Ensure that shelter is too far from water sources, health facilities or community centres and that they do not feel isolated. Recognise that	Develop age- friendly standards and guidelines so that service and care environments are accessible to older people with disabilities

· · ·	
will face	
reduced	
mobility.	
Provide	
adequate	
ventilation and	
adapt shelter	
-	
homebased	
livelihood	
activities	
	mobility. Provide adequate ventilation and adapt shelter to meet homebased livelihood

	such as the standards on the built environment from the International Organization for Standardization See Building Construction: Accessibility and usability of the built environment, ISO 21542:2011, ISO, 2011, http://bit.ly/2CVjtdO		
Adopt assistance measures specific to the needs of older persons in preparedness, reconstruction and prevention (Inter American Convention)	Strengthen the capacity and leadership of older people and people with disabilities, and their representative organisations, to contribute to inclusive preparedness, response and recovery. Prioritise safety and dignity of older people and people with disabilities during all phases of humanitarian action, and avoid causing harm.	Integrate sex, age and disability inclusion in all programmes: humanitarian, risk reduction and development.	Collaborate with communities in identifying and implementing community-based home care and support strategies which may reduce older people's isolation and vulnerability during crises. Develop guidelines and evacuation plans that include mechanisms to identify and transport frail, disabled and

	Build awareness with staff, partner organisations, and communities about the risks faced by older people such as the increased risk of abandonment during evacuations and displacement			older people with special medical conditions Develop guidelines to ensure safe and adequate treatment of older people in evacuation centres and refugee camps
Oder women widowed in emergencies are protected in inheritance (Inferred from general protections on inheritance). (CEDAW on older women)				
Reception areas: Provide 'safe places' to receive assistance and essential services (UN Global Compact on Refugees)	Registration sites Arrange for dedicated teams to accompany older people and people with disabilities for screening at registration			
Appropriate Health and mental health care will be provided to older refugees in	Make registration sites and systems accessible to all, using principles of universal design			

reception.				
•				
(Directives of EU)	Avoiding separation			
	Prevent older people and			
Addressing special	people with disabilities			
reception needs of	from becoming separated			
older refugees	from family members who			
(Directives of EU)	pose no threat to them			
Registration and				
Identification:				
Support in				
identification of older				
people through				
biometrics and				
technology				
(UN Global Compact				
on Refugees)				
Access to sporting				
and cultural facilities				
and activities in				
refugee-hosting areas				
(UN Global Compact				
on Refugees)				
on norageos,				
Give support to	Family tracing and			
countries of origin to	reunification			
reintegrate returned	Prioritise displaced older			
older people	people and people with			
(UN Global Compact	disabilities who want to			
on Refugees)	be reunited with their			
Support host	family in family tracing			
communities and	and reunification			
institutions to				
ווואנונענוטווא נט	programmes			

welcome and meet needs of older people (UN Global Compact on Refugees)					
Older people's specific needs will be supported through additional resources (UN Global Compact on Refugees)					
Detention of older refugees: Health and mental health should be the addressed as primary concern (Directives of EU)					
Adequate standard of living should be met for older refugees in detention. (Directives of EU)					
Cans as given in the	Information barriers.	Strategies for	Provide	Recognise the	Establish
Gaps as given in the guidelines but not	Provide information	mainstreaming inclusion in	information	role of older	information
addressed in any UN	through a range of	organisation	to older	people both as	programmes to
frameworks and its	communication channels	o. Barrisación	people in	carers	educate older
thematic areas for	and in different formats,	Identify entry points in	accessible	and as people	persons, families
intervention	so that it is accessible to	current work that can link	formats	in need of care	and caregivers

Institutional barriers Integrate respect for the rights of older people and people with disabilities into organisational policies and codes of conduct. Organisational barriers Implement organisational policies that consider measures to protect older staff and volunteers, and staff and volunteers with disabilities, from being discriminated Ensure accessibility of workplace	with or have synergy with inclusion work. Promote inclusion as a cross-cutting concept Develop an institutional pool of inclusion champions to promote the inclusion	about nutritional needs, medical conditions and health care options Develop information campaigns and encourage media to highlight both the needs and capacities of older people and to increase their visibility.
Attitudinal barriers Sensitise the community, including leaders, community workers, and caregivers, on the rights of older people and people with disabilities.	Overcoming attitudinal barriers: Challenge wider cultural and social prejudices towards older people and people with disabilities, such as older people are not productive, are dependent due to health problems	

	Also overcoming negative self-perceptions of older people Encourage interactions between staff and communities, and older people and people with disabilities.	
Rights and Entitlements Older people and people with disabilities know their rights and entitlements (WASH), and participate in decisions that affect their lives Provide accessible information about rights and entitlements	Strategies for Advocacy and visibility Carry out consistent influencing and advocacy for inclusion highlighting the benefits to programme quality. Create awareness of inclusion by linking with global agendas and events, such as "leave no one behind" and the UN International Day of Persons with Disabilities Get the senior management leadership to affirm the promotion of inclusion agenda in organisational programming	Advocacy Increase visibility and raise awareness among health agencies and humanitarian organizations of older people's needs and priorities in emergencies

	T T	
	Demonstrate linkages between inclusion of older people and and long-term development strategies, such as poverty elimination, resilience building, and empowerment to influence and access institutional support	
	Promote the message that addressing the equality agenda requires addressing diversity of needs and capacities	
Learning and its	Learning and sharing	
dissemination		
Organisations collect and	Develop and share	
apply learning to deliver	evidence (both internal and	
more inclusive assistance.	external) of the impact of	
Identify and document	inclusive programming	
learning, challenges and		
opportunities for including		
older people and people		
with disabilities in		
humanitarian action.		
Use the learning to		
improve the way you		

provide inclusive humanitarian assistance.		
Share learning, good practice and innovation		

References:

Akerkar S and Bhardwaj R (2018): Good Practice Guide: Embedding inclusion of older people and people with disabilities in humanitarian policy and practice, https://reliefweb.int/sites/reliefweb.int/files/resources/Good%20Practice%20Guide%20ADCAP.pdf

ADCAP (2018) Humanitarian inclusion standards for older people and people with disabilities, https://humanity-inclusion.org.uk/sn-uploads/document/humanitarian-inclusion-standards-for-older-people-and-people-with-disabilities-ADCAP.pdf

CEDAW on rights of older women, 2010; https://www2.ohchr.org/english/bodies/cedaw/docs/CEDAW-C-2010-47-GC1.pdf

Convention and protocol relating to status of refugees, 1951; https://www.unhcr.org/uk/protection/basic/3b66c2aa10/convention-protocol-relating-status-refugees.html

Directive 2013/33/EU for refugees; https://www.easo.europa.eu/sites/default/files/public/Dve-2013-32-Asylum-Procedures.pdf

Global Compact Plan on Refugees, 2018; https://www.unhcr.org/gcr/GCR English.pdf

Hutton D (2008) Older people in emergencies: considerations for action and policy development, WHO, https://www.refworld.org/docid/493653482.html

Help Age and IFRC (2011) Guidance on including older people in emergency shelter programmes; https://www.ifrc.org/PageFiles/95749/HelpAge-IFRC-Shelter-Guidelines.pdf

Help Age and UNHCR (2012) Protecting older people in emergencies: good practice guide; http://www.globalprotectioncluster.org/ assets/files/tools and guidance/age gender diversity/HelpAge Older People Best Practices EN.pdf Inter-American Convention on the human rights of older people; https://www2.ohchr.org/english/bodies/cedaw/docs/CEDAW-C-2010-47-GC1.pdf

Madrid International Plan (2002); https://www.un.org/en/events/pastevents/pdfs/Madrid_plan.pdf

Refugee Convention; OAU (Organisation for African Unity), 1969; http://www.achpr.org/files/instruments/refugee-convention/achpr instr conv refug eng.pdf

The Sphere Handbook (2018); https://spherestandards.org/wp-content/uploads/Sphere-Handbook-2018-EN.pdf

UN convention on rights of people with disabilities, 2006; https://www.un.org/development/desa/disabilities/convention-on-the-rights-of-persons-with-disabilities.html

UN Guiding principles on internal displacement, 2004; https://www.unhcr.org/uk/protection/idps/43ce1cff2/guiding-principles-internal-displacement.html

UN Sustainable Development Goals (2015)

https://sustainabledevelopment.un.org/content/documents/21252030%20Agenda%20for%20Sustainable%20Development%20web.pdf

.